

DRAFT LOWER FALINGE SUPPLEMENTARY PLANNING DOCUMENT (SPD)

STATEMENT OF CONSULTATION

February 2021

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1. **INTRODUCTION**

- 1.1 The Lower Falinge Supplementary Planning Document (SPD) has been produced by the Council to guide redevelopment of this area. In order to ensure that appropriate public consultation takes place, Supplementary Planning Documents (SPD) are required to be accompanied by a statement setting out how the Local Planning Authority will comply with the Council's Statement of Community Involvement (SCI).
- 1.2 This Consultation Statement has been prepared in line with Regulation 12 (a) of the Town and Country Planning (Local Planning) (England) Order 2012, which states that, before a council adopts a Supplementary Planning Document (SPD), it must produce a statement setting out:

 The persons the local planning authority consulted when preparing the

supplementary document;

ii. A summary of the main issues raised by those persons;iii. How those issues have been addressed in the supplementary document.

- 1.2 This statement sets out how the public and other stakeholders will be consulted upon the SPD. Following the consultation period, this statement will be expanded to summarise the comments received during the consultation period, including details of how the issues raised have been dealt with in working towards a final SPD for adoption.
- 1.3 This SPD has been produced in accordance with the Town and Country Planning (Local Planning) (England) Regulations 2012.

2. PARTICIPATION AND CONSULTATION

Early Consultation

- 2.1 Lower Falinge has been recognised as needing investment in order to provide the tenants and residents with a better mix and quality of homes and better opportunities. Rochdale Boroughwide Housing (RBH) commissioned Levitt Bernstein and GVA (now Avison Young) in early 2017 to produce a Masterplan for an area that included Lower Falinge to explore possible options for long term investment in the area.
- 2.2 A Draft SPD for a wider area was produced and consulted on in 2019. However, as a result of comments raised during consultation of the SPD, in respect of part of the area covered by that SPD it was decided that the document would be amended to remove that area from the document before consultation was undertaken on a revised document.
- 2.3 As such, the Draft SPD now relates to an area principally focussed on the Lower Falinge estate and the land to the east up to Whitworth Road. The boundary on the area covered by the SPD is shown on the map within the Draft SPD.
- 2.4 The RBH Masterplan was subject to consultation with residents, businesses and local stakeholders within the area. The public consultation process included the distribution of leaflets, letters, surveys, online consultation portal, drop-in sessions and a series of workshops in order to introduce various development options. To date there have

been a series of public workshops from 2017 to date, attended by the local community, stakeholders and Elected Members. These workshops, which have helped to inform the key aims and objectives of the neighbourhood and to develop the options for future investment. Although this consultation did include areas that are no longer within the SPD boundary, the feedback in relation to Lower Falinge area is still considered relevant in terms of this SPD.

2.5 The Masterplan was developed from January - Summer 2017 across three workshops, which have helped to inform the key aim and objectives of each neighbourhood. There have been a number of workshops since this date and online consultations.

Workshop 1

- 2.6 The first College Bank and Lower Falinge workshops were held on 6th February 2017. Separate workshops were held for each event, both taking place between 4pm and 8pm in their respective venues: the College Bank workshop was held at the Mitchell Hey Community Room and the Lower Falinge workshop at the Lower Falinge Community Base 238 Newstead.
- 2.7 The first workshops aimed to gather local resident's views on what they like and dislike about their local area and their homes, and began to explore spatial strategies for their neighbourhood. A series of consultation boards were prepared and presented containing information about the early design thinking. The boards were designed to be interactive, collecting information from local residents and providing topics for discussion for each of the three options see Appendix 1.
- 2.8 The boards gathered the following information from local residents:
 - General thoughts and feelings about their neighbourhood
 - Likes, dislikes, and potential ways in which their local area could be improved
 - What local facilities and services local residents regularly visit
 - · How easy or difficult local residents find travelling to these local facilities
 - Local residents thoughts on the initial Repair, Refresh and Re-think options
- 2.9 In addition to gathering information, the boards also explored why regeneration was necessary for the local area, what regeneration would mean for local residents and the next steps in the engagement process.
- 2.10 The results of workshop 1 were taken into account to develop further the three potential options in advance of workshop 2.

Workshop 2

- 2.11 The second Lower Falinge and College Bank workshops were held on the 16th March 2017. Similar to the first, a series of consultation boards were presented which illustrated the three options in more detail.
- 2.12 The boards (Appendix 2) presented the following information which local residents were invited to comment on:
 - A summary of findings from the initial workshop.
 - Work being prepared by the RSA in parallel to the spatial strategy.

- More progressed versions of the Repair, Refresh and Re-think options. In the case of College Bank Re-think consisted of two options illustrating different demolition scenarios. The various options included site plans, illustrative street perspectives and example images. Each of the options was also accompanied by a list of potential benefits and issues.
- Themed precedent images that covered streets, play spaces, homes, front gardens, back gardens and the inside of homes.
- 2.13 As with the first workshop information was gathered through writing ideas on post-it notes and sticking them to the consultation boards, and through feedback forms that asked local residents how they felt about each of the three options. This information, in addition to the viability studies and soft market analysis, has been fundamental in steering the design informing the preferred options.

Workshop 3

- 2.14 The third rounds of workshops were held on Saturday 24th June 2017. A series of boards were prepared (Appendix 3) with information on the preferred option to be taken forward into future workshops for each College Bank and Lower Falinge. The boards included detail on:
- 2.15 The options presented at previous workshops and an overview of the feedback collected
- 2.16 The vision and strategic approach for the estates and the wider area.
 - 3D sketch views of the preferred option giving an indication of typologies and massing, and illustrating which blocks could be demolished to make land available for new residential units.
 - Example precedent images of what the neighbourhood could look like
 - The support and offer from RBH for residents who would be affected by demolition and new build areas.
 - An update on the work being done by the RSA, in parallel with the spatial strategy.
 - Information on the next steps and way forward for each estate following this initial phase of work.
- 2.17 Residents were given the opportunity to comment on the proposals and write ideas or feedback down on post-it notes. Booklets with the information in were available for residents to take away from the event.

Commonplace Online Consultation Portal

- 2.18 Throughout the period of consultation which ran from February to June 2017, a digital platform, Commonplace, was set up for additional engagement with residents. This has provided an alternative means to provide opinions and comments for those residents who were unable to attend the workshops, or preferred to give feedback through this media. The Commonplace site has shown regular updates to the strategy plans, with clear explanations for each scenario. A total of 36 residents have commented on the web page to date.
- 2.19 Since the 3 workshops in 2017, RBH have continued the conversation with the communities of Lower Falinge and College Bank through a variety of ways, including face to face discussions with residents, resident newsletters, weekly drop-in sessions,

via social media, surveys, further themed community workshops and through a dedicated project website: <u>https://www.collegebankandlowerfalinge.org.uk/</u>

Public Consultation to be undertaken

- 2.20 The Council intends to carry out a public consultation and seek views on the content of the SPD consultation draft for at least four weeks subject to approval.
- 2.21 The consultation will comprise of the following methods:
 - Notification letters and emails to organisations and individuals registered on the Councils' consultation database. This will include general consultees;
 - The consultation will be publicised on the Council's website: <u>https://consultations.rochdale.gov.uk/strategic-planning/draft-lower-falinge-spd- consultation</u> and

Respondents are invited to make comments:

- Online; or
- By submitting responses using a comments form on the website which can be returned by post or emailed; or
- Emailing comments to <u>LDF.consultation@rochdale.gov.uk</u>
- 2.22 Elected Members have also been consulted on the SPD preparation process.
- 2.23 In addition to the statutory planning consultees the Council hold a database containing contact details of groups and individuals interested in the development of our plans, this is used to keep those registered, informed of progress and future consultations. People on this database will be consulted.
- 2.24 On completion of the consultation exercise, the SPD will be revised as required to reflect responses.

3. LOCATIONS WHERE DOCUMENTS CAN BE VIEWED

- 3.1 During this public consultation, copies of the draft SPD and other associated consultation documents listed below will be available to view on the Council's website at <u>https://consultations.rochdale.gov.uk/strategic-planning/draft-lower-falinge-spd-consultation</u>
- 3.2 Due to the current Coronavirus pandemic, hard copies of the document are unfortunately not available to view at public libraries.
- 3.3 The associated documents that are available to view as well as the SPD itself are:
 - SPD Consultation Statement
 - Equalities Impact Assessment
 - Statement of Representation

4. ADVICE AND ASSISTANCE

For further information relating to this document please contact:

Strategic Planning Service Floor 3 Number One Riverside Smith Street Rochdale OL16 1XU

Tel: 01706 924252

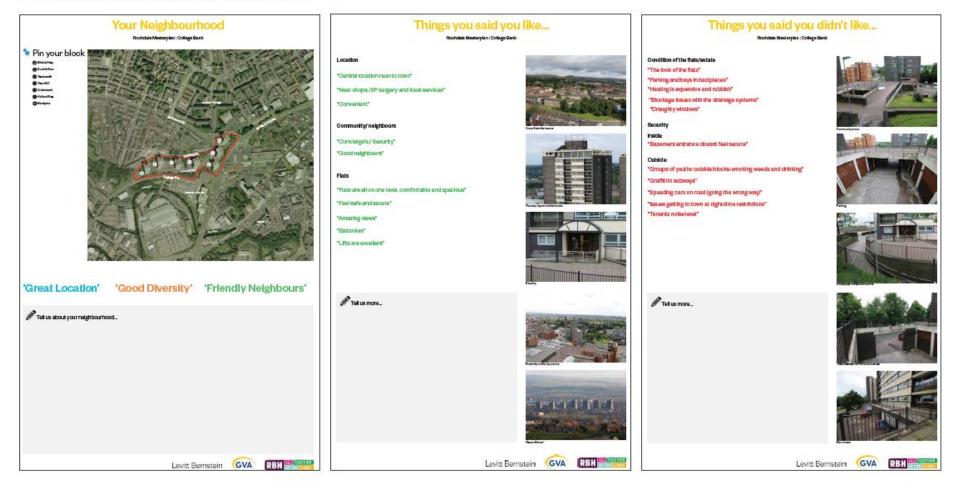
By email: <u>LDF.consultation@rochdale.gov.uk</u>

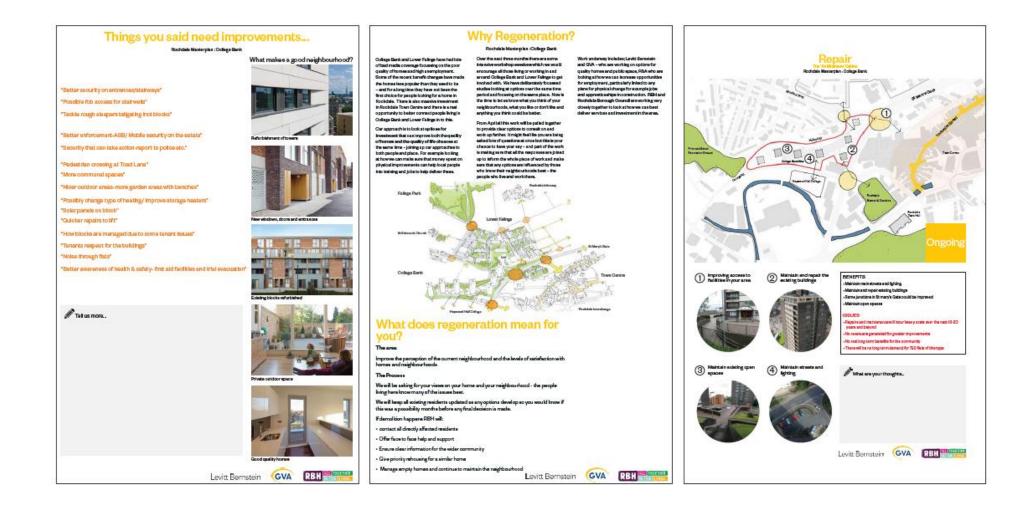
Details of opening times are available on the Council website or by telephoning 0300 303 8876

APPENDIX 1 – WORKSHOP 1

Workshop1

The following pages show the boards presented at the first workshop for College Bank. The boards provided space for residents views, opinions and feedback.

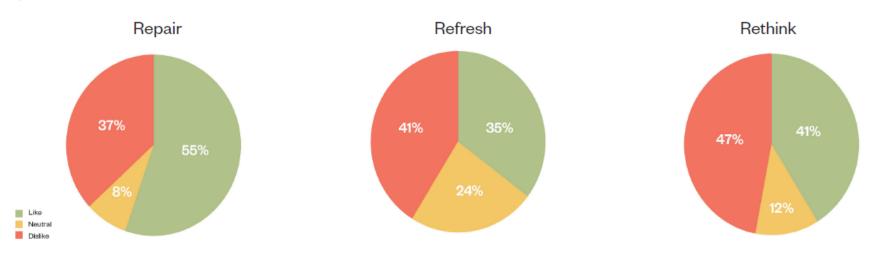






Workshop 1 feedback summary

The pie charts below show the feedback from the first workshop session and off the Commonplace website prior to the second workshop. These charts suggest that lower levels of intervention were favourable for College Bank, although approximately 30-40% of residents did express that they liked the Refresh and Rethink options.



Comments and concerns:

- Concerns about tower repairs such as drainage, heating, plumbing and improvements to the interiors, were raised numerous times.
- · Some comments in favour of minimum intervention

Comments and concerns:

- There were mixed opinions about the possibility of having non-residential uses in College Bank. Some respondents thought it would improve the area, whilst others feel that a community facility would not be successful in the neighbourhood.
- Generally there was a positive response to the potential to improve open spaces, and ensure safe crossing points along St. Mary's Gate in order to create a more welcoming public realm.

Comments and concerns:

- There were concerns that building new residential units would cause a loss of parking spaces.
- · Access from the towers to local amenities and shops is difficult.
- · Some residents also noted that the shops need more parking.
- Residents would like to see open plan, two bedroom units which
 demonstrate better use and organisation of space.
- Each of the options presented at the workshop considers the external landscape of the neighbourhood, such as street lighting etc. The main concerns of residents whether their homes could be improved.
- People living in College Bank and Lower Falinge have easy access to shops and transport. Residents expressed concerns that they may be rehoused in a less convenient location.
- The long term loss of parking spaces will be an issue particularly as parking is a huge problem now.
- There were questions raised over how housing would be provided on College Bank.

APPENDIX 2 – WORKSHOP 2

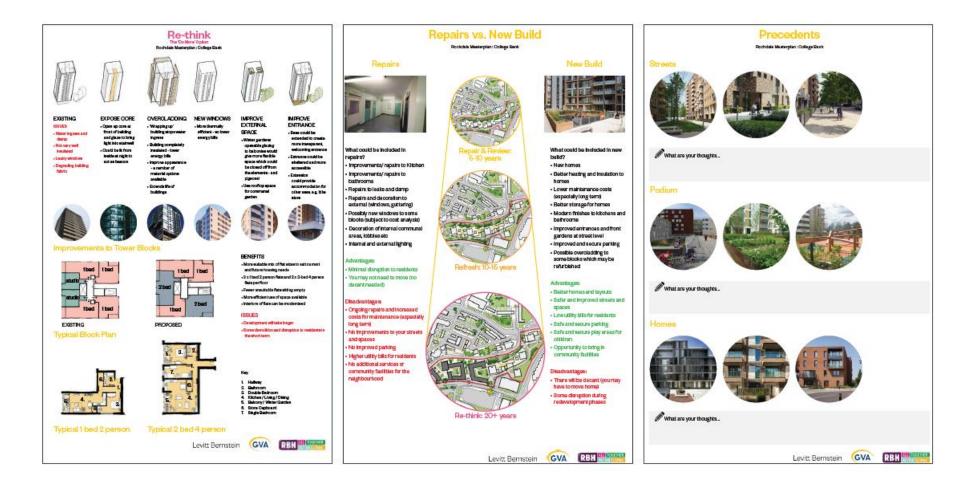
Workshop 2

The following pages show the boards presented at the second workshop for College Bank. The boards showed worked up layouts for each of the options, with more information about what the streets and spaces could look and feel like. Space was provided to collect feedback on the precedent examples.

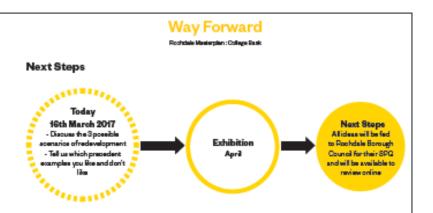




Workshop 2







Next Session

We will see you again in April to present to you the three developed options for redevelopment of your neighbourhood. RBH will be in touch regarding the next session and leaflets will be sent out to you in advance of the day.

The design team will continue to take your suggestions, ideas and concerns from today's session and the website to help to further develop the three development options.

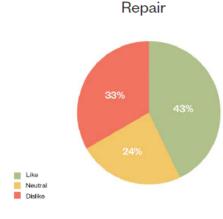
Feedback Forms

We strongly urge you to fill in the feedback form, so our team can learn more about your choices. One of our staff members can help you fill this out.



Workshop 2 feedback summary

The pie charts below show the feedback gained at the second workshop session. Residents were able to vote either like, neutral, or dislike for each of the three options. These charts show a clear divide in opinions. Repair has the greater majority of people that either like or are neutral towards the proposals. The rethink option shows a 50:50 split between those who dislike the option and who like or are neutral towards it, an increase since the first workshop session.



Comments and concerns:

- Some residents feel that they live in 'the best, most roomy properties managed by RBH'
- There is a desire for improved security throughout the neighbourhood, with working CCTV, concierge in each block, a no tolerance policy and improved access.
- Improved access across St. Mary's Gate from Spotland Road would be beneficial.
- Concerns over proposes loss of parking and security of parking on streets.
- · Heating of flats was considered to be one of the most important issues
- · Greening the podium is favourable
- · Improvements to the open spaces received positive feedback.

Pie charts illustrating the feedback from workshop 2 feedback forms

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Comments and concerns:

 There was a lot of concern over parking as residents feel that it is important to ensure they have a safe and secure place to park.

Refresh

- There is a lack of demand for new shops as the existing services and facilities are close enough to College Bank.
- The only new non-residential use that may be needed is a new corner shop.
- Some residents do not want further uses in podium as they do not want to encourage people to congregate there.
- Concerns that there is a lack of passing traffic or footfall to sustain mixed podium uses.
- Some residents thought that it would be good to incorporate business space within the new podium spaces.
- Some residents were happy with new non-residential podium uses if safe parking was relocated elsewhere in the neighbourhood.
- There was some negative feedback about the proposed new landscaping. Some expressed concern that new landscaped features would be abused, and hence be a waste of money that encouraged anti-social behaviour.
- This option is considered to be good if it helps to fund repairs to homes.
 There were some queries over how the funding for new uses in the podium
- would be secured.

Comments and concerns:

- Some residents were upset by the proposals to demolish some of the towers: 'Try this and there will be a town-wide rebellions, the Seven Sisters are our heritage'.
- Some residents believed that option 3A was the best option in terms of which towers to retain because they are the better condition flats and good place for regeneration, as they are close to the Town Centre.
- There were concerns over the mix of properties 1 bedroom and 4 bedrooms.
- Some residents said that a traditional house with more space would be desirable.
- There were concerns that the money for the external public realm would not be well spent.
- For new build homes residents wanted lift access, lifetime homes, heating improvements,
- Residents expressed a desire for a community centre/new facilities.
- Some residents expressed concern over the timescale as they may not be here in 20 years time, so are interested in a much sconer solution.
- There were concerns over car vandalism if garages in the podium were lost.
 The entrance space and security at the base of the towers must be
- addressed.

 Modernisation, or refurbishment without demolition is very favourable
- For the refurbishment option residents expressed the importance of:
- thermal efficiency, extraction, heating, accessibility and security.
- Some residents expressed desire for these tower improvements, however not at the expense of any demolition of any of the Seven Sisters.

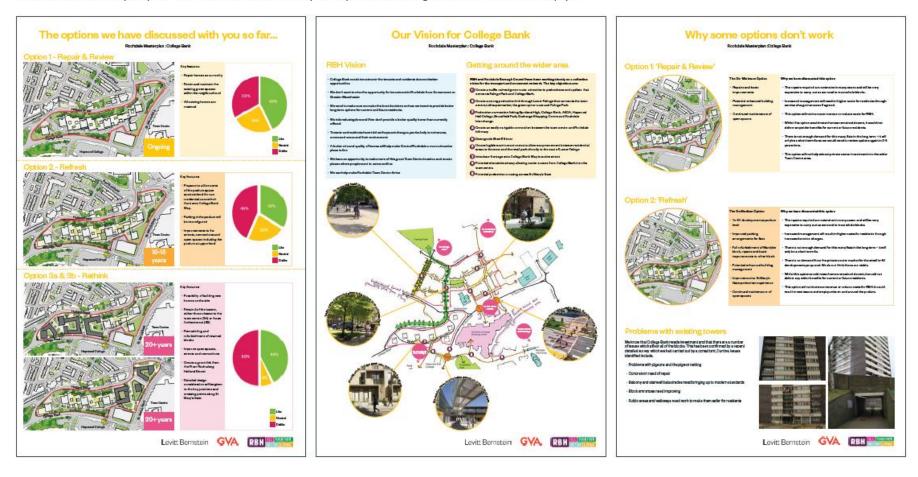
Rethink

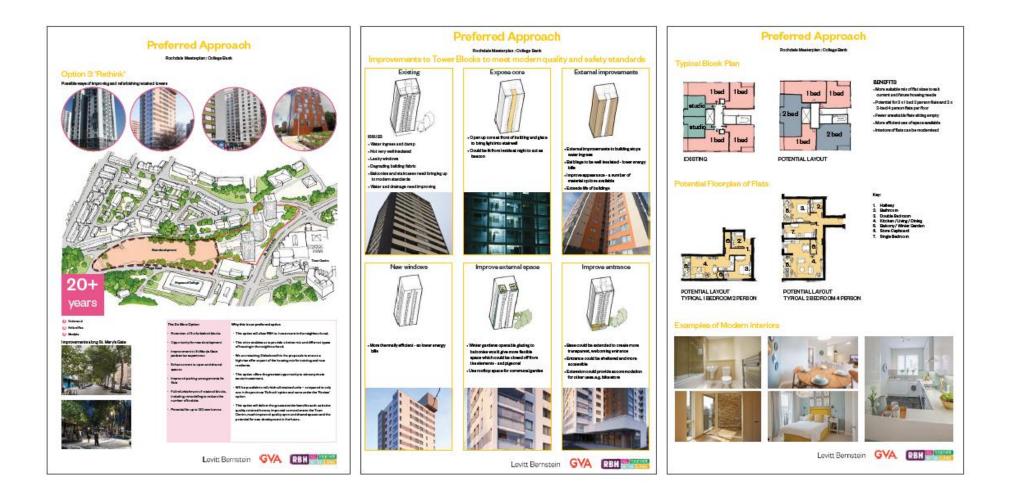
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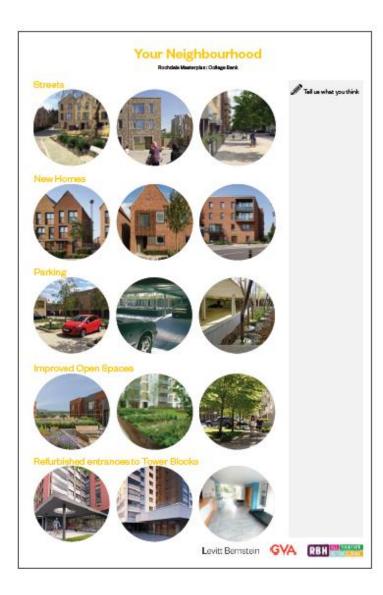
APPENDIX 3 – WORKSHOP 3

Workshop 3

The following pages show the boards presented at the third workshop for College Bank. The boards showed 3D sketches of the preferred option and gave more information about what exactly the option would involve and how the streets and spaces may look. Precedent images and sketch street views were displayed.







Workshop 3 feedback summary

Feedback at the third workshop was from a mixture of written post-it notes and verbal comments. The main issues and themes to arise out of the third session are as follows:

General response to the preferred option:

- A lot of residents do not want to move and do not want four of the towers to be demolished
- · Keep the Seven sisters and work with the local council to repair them
- Some residents believe it is a bad idea to demolish any of these blocks of flats as it will increase social isolation and the local community will not be happy
- · Rochdale's iconic Seven Sisters should stay to retain the skyline
- The neighbourhood definitely needs redeveloping
- Keep the seven blocks and use one as a 'showroom' block to attract funding. Refurbish this one to show investors the potential of these flats
- Would like to see a mix of types of homes. The proposal to develop new 3 storey houses and 4-5 storey blocks received positive responses
 Flats should be refurbished, not demolished.
- These demolition ideas are premature, refurbishment should be tested on some blocks first.
- · Lower Falinge should be redeveloped before College Bank.
- Some residents expressed that they would put up with how things are currently in order to stay in their current homes as they don't want to move again.
- Many residents did not want redevelopment to occur, their preference was refurbish, repair and maintain.
- Long term improvements are good but issues also need to be addressed in the short term.
- Repairs should be done in the short term/meantime for people living in the blocks even if long term plans are fixed and change does happen.

Justification for the preferred option:

- Some residents wanted RBH to show them cost plans before making such strong decisions about our homes
- · A housing needs survey is needed how many people need homes?
- · Residents requested clarity of the costs involved for each of the options.

Blocks proposed for refurbishment:

- Many residents surprised about Mardyke being kept, could improve roads if this was taken down
- · Sort out entrance issues on blocks
- · Keeping the three towers closest to the Town Centre is good
- Sheltered housing/independent living block with adaptable apartments and communal facilities could be an option for a refurbished tower block
- Concierge service needed in refurbished blocks
- Create an older person's block for older residents
- Exiting residents, living in blocks proposed for demolition, must get priority in being re-homed in a refurbished blocks
- Bathrooms need improvement the leaks need fixing and plumbing improving.
- The 1 bedroom flats are spacious and great, get rid of the studios and sort out the communal areas
- \cdot $\;$ Refurbished homes and units are needed, modern finishes will be good
- The existing blocks need external work the PVC windows are draughty
- · External repairs is good but no cladding please

Streets, public realm and open spaces:

- How will new streets be built on a difficult site like College Bank?
- It would be great to have better connections along St Mary's Gate
- · We would welcome good open spaces, clean and safe
- More green spaces and improvements to the landscape and planting are needed
- Concerns over parking

Residents offer:

- Some residents expressed interest in moving to Lower Falinge
- · Residents wanted to know more about compensation for leaseholders
- Will people in the three retained towers get same compensation package as others?
- · Communicate with people regularly, one on one sessions are important
- Advocates to go to the flats with RBH for proposed individual visits

Health and safety, and fire regulations:

- Concerns over fire safety regulations and the need for all residents to be better trained/educated on this
- Fire alarm systems, sprinkler systems, tidy communal areas, OCTV on every landing
- Health and safety issues need to be looked at urgently, sprinklers needed, OCTV on every landing for safety

Other comments and concerns:

- · The new bathroom vents are sucking out the heat
- · Water ingress was not a problem until 6 years ago
- · The community must take pride in their homes